



## Budget Digest – Week of September 26th

### The Senate's Continuing Resolution

**What is a Continuing Resolution (CR)?** A CR is legislation that keeps annual discretionary programs operating beyond the end of the fiscal year (FY). It provides funding—usually at the same level as the previous year's enacted amount—for a limited amount of time and typically keeps current policy in place, although anomalies or “riders” are possible.

**The Current State of Play.** This year, the Senate is expected to act first on a CR for FY17. On Sept. 20, the Senate voted 89-7 to invoke cloture on the motion to proceed to H.R. 5325, *Legislative Branch Appropriations Act for 2017*, which is the vehicle the Senate will use to carry a full substitute of the CR text. On Sept. 22, Leader McConnell offered S.A. 5082—the actual CR substitute text—and scheduled a cloture vote to end debate, which is expected to occur on Tuesday, Sept. 27.

**What's in the CR?** The Senate CR includes funding only through Dec. 9; therefore, Congress will have to take further action in a lame duck session to continue FY17 funding. Below are highlights:

#### FY17 Funding

- Base Funding = \$1,067 billion
- OCO Funding = \$74 billion
- Disaster Relief = \$6.7 billion
- Program Integrity = \$1.5 billion

#### Additional FY16 Funding

- Zika Emergency = \$1.1 billion
- Zika Offsets = -\$400 million
- Disaster Relief = \$500 million

#### Policy

- Includes full-year appropriations for Veterans Affairs and Military Construction.
- No additional money to address local water contamination in Flint, Michigan.
- No Zika-related funding limitations for Pro Familias, but Hyde Amendment protections against taxpayer funding of abortions remain in force.
- No loosening of quorum requirements for Export-Import Bank loan approvals.
- Prevents SEC from issuing rules that require disclosure of campaign contributions.
- No prohibitions on ICANN from assuming control of internet domain name assignments.

**Table 1 - Discretionary Appropriations since FY2008 (BA in billions)**

	2008	2009	2010	2011	2012	2013 Pre- Sequester	2013 Post- Sequester	2014	2015	2016	2017 CR
Base	933	1,013	1,091	1,050	1,043	1,043	988	1,012	1,013	1,067	1,067
Defense	499	534	554	552	554	552	518	520	521	548	546
Non-Defense	434	478	537	498	489	491	470	492	492	518	520
OCO	187	154	165	159	127	99	93	92	74	74	74
Emergency	56	338	20	2	0	42	40	0.2	5	1	0
Disasters <sup>1</sup>	n.a.	n.a.	n.a.	n.a.	10	12	11	6	6	8	7
Program Integrity <sup>2</sup>	n.a.	n.a.	n.a.	n.a.	0.5	0.5	0.5	1	1	2	2
<b>Grand Total</b>	<b>1,176</b>	<b>1,504</b>	<b>1,276</b>	<b>1,211</b>	<b>1,180</b>	<b>1,195</b>	<b>1,132</b>	<b>1,111</b>	<b>1,100</b>	<b>1,151</b>	<b>1,149</b>

<sup>1,2</sup>The disaster and program integrity designations did not exist prior to the Budget Control Act of 2011.